

## Message Text

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ACTION ACDA-10

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INFO USDEL MBFR VIENNA PRIORITY

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USNMR SHAPE

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S E C R E T USNATO 0473

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJ: MBFR: EASTERN FREEZE PROPOSAL: SPC DISCUSSION JANUARY 29

REF: STATE 20504

1. THIS MESSAGE TRANSMITS THE TEXT OF DRAFT GUIDANCE TO THE AHG ON THE EASTERN FREEZE PROPOSAL AS IT EMERGED FROM THE SPC MEETING ON JANUARY 29. MISSION REQUESTS INSTRUCTIONS ON THIS TEXT, WHICH GENERALLY ACCORDS WITH GUIDANCE IN REFTEL, IN TIME FOR SPC MEETING THURSDAY, JANUARY 30. THIS WILL BE LAST SPC CONSIDERATION OF DRAFT GUIDANCE PRIOR TO NAC CONSIDERATION OF THE DRAFT GUIDANCE ON FRIDAY, JANUARY 31. AHG NEEDS NAC GUIDANCE IN TIME FOR OPENING OF THE NEGOTIATING SESSION.

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2. BEGIN TEXT

MBFR: RESPONSE TO THE WARSAW PACT' NON-INCREASE OF FORCES PROPOSAL

THE AD HOC GROUP SHOULD TELL THE EASTERN NEGOTIATORS THAT,

AFTER CAREFUL STUDY, THE ALLIES HAVE CONCLUDED THAT THE EASTERN PROPOSAL IS NOT ACCEPTABLE. AS THE ALLIES HAVE PREVIOUSLY STATED, THE MAIN BUSINESS OF THE VIENNA TALKS IS TO NEGOTIATE REDUCTIONS, WHICH WOULD CONTRIBUTE A MORE STABLE MILITARY RELATIONSHIP IN CENTRAL EUROPE. THE ALLIES CONSIDER THAT DISCUSSION OF REDUCTIONS SHOULD HAVE PRIORITY. THE ALLIES DO NOT

OPPOSE AN ENGAGEMENT NOT TO INCREASE FORCE S PER SE BUT THEY BELIEVE THAT ANY SUCH PROVISION SHOULD BE NEGOTIATED IN DIRECT CONNECTION WITH A PHASE I AGREEMENT INCLUDING REDUCTIONS. ACCORDINGLY, THE ALLIES RENEW THEIR PROPOSAL FOR A NON-INCREASE COMMITMENT WHICH WOULD COME INTO EFFECT ON SIGNATURE OF A FIRST PHASE AGREEMENT.

THIS COMMITMENT WOULD APPLY TO THE TOTAL GROUND FORCE AND TOTAL AIR FORCE MANPOWER MAINTAINED BY EACH SIDE IN THE AREA OF REDUCTIONS. IT WOULD SUBSEQUENTLY BE LOWERED TO TAKE ACCOUNT OF REDUCTIONS AGREED IN PHASE I AND WOULD APPLY FOR A SPECIFIED PERIOD OR UNTIL A PHASE II AGREEMENT IS REACHED.

THE ALLIES BELIEVE THAT THIS COMBINATION OF NO-INCREASE PROVISION WITH REDUCTIONS REPRESENTS A MORE PRODUCTIVE APPROACH TO THE CENTRAL TASK OF THE NEGOTIATIONS THAN THE EASTERN APPROACH.

(FOR INFORMATION OF AD HOC GROUP ONLY: THE GUIDANCE IN C-M(74)90 (REVISED) REMAINS IN FORCE, INCLUDING THE PASSAGE ON DATA.

ALLIED NEGOTIATORS SHOULD GIVE THE RATIONALE CONTAINED IN C-M(74)90 (REVISED), AND MAINTAIN THEIR EFFORTS TO ENGAGE THE WARSAW PACT IN A DISCUSSION OF THE QUESTION OF DATA.)  
END TEXT

3. THE ADDITION, TO THE END OF THE SECOND SENTENCE, OF THE PHRASE "WHICH WOULD CONTRIBUTE TO A MORE STABLE MILITARY RELATIONSHIP IN CENTRAL EUROPE" IS AN FRG PROPOSAL, AND IS TAKEN DIRECTLY  
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FROM THE FINAL COMMUNIQUE OF THE PREPARATORY TALKS.

4. FRG WANTED TO END THE FOURTH SENTENCE WITH THE WORD "AGREEMENT", I.E. DROPPING THE WORDS "TO REDUCE" FROM THE PREVIOUS VERSION OF THIS SENTENCE, ON GROUNDS THAT FIRST PHASE AGREEMENT WILL INCLUDE PROVISIONS OTHER THAN REDUCTIONS, E.G. THE COMMON CEILING.  
THE ADDITION OF THE PHRASE "INCLUDING REDUCTIONS" AS IT APPEARS ABOVE WAS A SUGGESTION FROM THE CHAIR, GENERALLY SUPPORTED IN SPC.

5. THE FIFTH SENTENCE IN THE TEXT ABOVE, THAT "THE ALLIES RENEW THEIR PROPOSAL FOR A NON-INCREASE COMMITMENT" WAS ALSO A SUGGESTION FROM THE CHAIR. UK, FRG, NETHERLANDS, AND ITALY STRONGLY SUPPORTED LANGUAGE STATING THAT THE ALLIES NOW "PROPOSE" NON-INCREASE COMMITMENTS, AND U.S. REP (PEREZ) PER REFTEL STRONGLY OPPOSED SUCH LANGUAGE. THE CHAIR'S SUGGESTION WAS AN ATTEMPT TO

BREAK THE IMPASSE.

6. THE PARAGRAPH AT THE END OF THE TEXT MARKED "FOR INFORMATION OF AHG ONLY" CONTAINS GENERAL LANGUAGE REGARDING THE NAC PRE-CHRISTMAS GUIDANCE (C-M(74)90 (REVISED)) IN AN ATTEMPT TO RESOLVE THE DATA PROBLEM. UK REP (LOGAN) URGED INCLUSION OF LANGUAGE THAT ALLIED NEGOTIATORS SHOULD LEAVE THE EAST IN NO DOUBT THAT AN EXCHANGE OF DATA MUST BE AN ESSENTIAL FEATURE OF ANY FORCE FREEZE, AND HE AGREED RELUCANTLY TO THE LANGUAGE IN THE TEXT ABOVE.

7. INTERNATIONAL STAFF HAS CALLED TO OUR ATTENTION THAT THE LACK OF A CLEAR ANTECEDENT TO THE WORD "IT" AT THE BEGINNING OF THE SECOND SENTENCE IN PARAGRAPH 2 OF THE TEXT ABOVE MAY CAUSE CONFUSION. THIS WAS ORIGINALLY U.S. LANGUAGE. IF THIS QUESTION ARISES, MISSION INTENDS TO PROPOSE REPLACING "IT" BY "THE LEVEL OF THIS COMMITMENT", WHICH IS CLEARLY THE MEANING.

8. ACTION REQUESTED: WASHINGTON GUIDANCE ON THE ACCEPTABILITY OF THE ABOVE TEXT IN TIME FOR SPC MEETING ON THURSDAY, JANUARY03, WHICH IS THE LAST SPC MEETING PRIOR TO NAC CONSIDERATION OF THE DRAFT GUIDANCE TO THE AHG ON FRIDAY, JANUARY 31.BRUCE

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